| 1 | Kamala D. Harris Attorney General of California | |
|----|---|--------------------------------|
| 2 | Susan M. Carson Supervising Deputy Attorney General | ENDORSED |
| 3 | Beverley R. Meyers Deputy Attorney General | FILED ALAMEDA COUNTY |
| 4 | State Bar No. 109624 455 Golden Gate Avenue, Suite 11000 | OCT - 6 2011 |
| 5 | San Francisco, CA 94102-7004 Telephone: (415) 703-5545 | CLERK OF THE SUPERIOR COURT |
| 6 | Fax: (415) 703-5480 | By VICKI DAYBELL Deputy |
| 7 | E-mail: beverley.meyers@doj.ca.gov | Боршу |
| 8 | Attorneys for Respondent, John A. Wagner, Director, California Department of Social Services & California Department of Social Services | |
| 9 | SUPERIOR COURT OF THE STATE OF CALIFORNIA | |
| 10 | COUNTY OF ALAMEDA | |
| 11 | | |
| 12 | AMOD AND A YOUR | C N. D.C 105 (050) |
| 13 | MORAYMA LOPEZ, | Case No. RG 10542784 |
| 14 | Petitioner, | SETTLEMENT AGREEMENT AND ORDER |
| 15 | v. | Action Filed: October 21, 2010 |
| 16 | JOHN A. WAGNER, DIRECTOR, | Judge: Hon. Frank Roesch |
| 17 | CALIFORNIA DEPARTMENT OF SOCIAL SERVICES; CALIFORNIA | |
| 18 | DEPARTMENT OF SOCIAL SERVICES, | |
| 19 | Respondents. | |
| 20 | 1. The parties to this Settlement Agreement (Settlement Agreement or Agreement) are | |
| 21 | Petitioner, Morayma Lopez (petitioner or Lopez) and Respondents John A. Wagner, Director, | |
| 22 | California Department of Social Services, and California Department of Social Services | |
| 23 | (collectively referred to as CDSS). CDSS supervises the administration of the CalFresh Program | |
| 24 | (formerly Food Stamps), and counties actually implement and administer the program. In doing | |
| 25 | so, counties are required to comply with federal and state law, including applicable regulations. | |
| 26 | Counties must also comply with directives issued by CDSS as All County Letters (ACLs). | |
| 27 | Under federal law, if a recipient is found guilty of certain violations related to the program, that | |
| 28 | recipient will be disqualified from receiving benefits due to an Intentional Program Violation | |
| | | l |

(IPV) for a period of 12 months, 24 months, or permanently, depending on the nature of the violation and whether it is a first or subsequent violation.

- 2. Petitioner's household receives CalFresh benefits. On June 17, 2003, petitioner received a Notice of Action (NOA) that she was disqualified from receiving benefits for a year from July 1, 2003 to June 30, 2004 due to an IPV. When the disqualification period ended, petitioner was not reinstated, although she continued to receive benefits on behalf of her minor children. Lopez did not receive CalFresh benefits from July 2004 to June 2009 despite her eligibility for those benefits. The county improperly recorded that she had been disqualified for a work violation, which is not limited to a 12 or 24-month period. In June 2009, petitioner contacted Alameda County and the error was discovered. The county restored 12 months of benefits, from June 2008 to June 2009 in accordance with program rules that limit reinstatement of benefits to 12 months prior to the discovery of an administrative error.
- 3. Lopez brought this suit seeking relief under Code of Civil Procedure sections 1094.5 and 1085, alleging that Alameda County improperly failed to reinstate her after a one-year exclusion from benefits due to her receipt of an IPV, and had no adequate processes in place to add disqualified members back to the household at the end of IPV disqualification periods or obtain restoration of aid. Specifically, Lopez claims that Alameda County should have treated her annual recertification application as a request to restore benefits each year when the application was reinstated. CDSS denies these allegations.
- 4. CDSS maintains that petitioner's annual applications for recertification of benefits were not requests to restore benefits following the IPV since they did not provide Alameda County notice that an administrative error had occurred. Additionally, CDSS contends that benefits cannot be restored if the County Welfare Department discovers that a loss occurred more than 12 months prior to the date of discovery. (7 C.F.R. § 273.17 & Manual of Policies and Procedure (MPP) § 63-802.12). Therefore, CDSS maintains that Lopez is entitled only to benefits for a 12-month period prior to June 2008, and that the annual recertification application does not constitute a request for restoration of benefits. Petitioner denies CDSS's contentions.

5. The parties are desirous of settling this entire action, and agree to the following terms:

- A. CDSS agrees to provide Petitioner with \$2,261.50 in CalFresh benefits, to fully resolve her request for relief pursuant to Code of Civil Procedure section 1094.5. Within 30 days of the Court's entering an order approving settlement, CDSS will issue a new decision (Decision) directing Alameda County to provide CalFresh benefits in the amount of \$2,261.50.
- B. To fully resolve the Code of Civil Procedure section 1085 request for relief, CDSS will do the following: within ninety (90) days from the receipt of the signed court order approving this settlement agreement, issue an All County Letter (ACL) to counties, including changes to relevant forms, the contents of which has been agreed upon by the parties and is attached as Exhibit A and incorporated by reference herein.
- 6. Should there be substantive changes to the forms and ACL, subsequent to the court's approval of this agreement, CDSS will permit petitioner thirty days to comment, and will consider petitioner's comments in drafting the final ACL.
- 7. In the year following the final issuance of the ACL and forms, should CDSS seek to make any changes to the forms or procedures described in Exhibit A, the parties shall meet and confer, and consider counsel for petitioner's comments. CDSS need not meet and confer about any changes to the attachments mandated by directives made by the federal government, and instead, shall only provide petitioner's counsel notice of these changes.
- 8. CDSS agrees to pay reasonable attorneys' fees to petitioner's counsel, in an amount to be negotiated by the parties. If agreement cannot be reached on the amount of attorneys' fees, petitioner's counsel may file a motion for attorneys' fees under California Code of Civil Procedure §§ 10962 and 1021.5 no later than 120 days after the Court files the Order, but any such motion shall concern the amount of fees only, as the parties agree that petitioner's counsel are entitled to reasonable attorneys' fees.
- 9. The intent of this Settlement Agreement is to comply with 7 C.F.R. § 273.21(f)(1)(iv), MPP § 63-504.353(b)(1) and 63-802.12, and Welfare and Institutions Code sections 10500, 10605, subdivision (a), and 11004. In the event that the statutes and regulations cited here are

modified or repealed, nothing in the Agreement should be construed to require CDSS to comply with obligations that no longer exist in the statutes or regulations cited, and the parties agree that this Agreement will not provide an independent basis to enforce any such obligations.

- 10. The parties have entered into this Agreement to resolve with finality all pending claims between them and to avoid the time and expense of litigation.
- 11. The parties agree that this Agreement is the product of mutual negotiation and preparation and accordingly, shall not be deemed to have been prepared or drafted by either party. The parties further agree that any court seeking to interpret it should construe the Settlement Agreement as the product of mutual negotiation and preparation.
- 12. In consideration of the settlement of this action, the parties agree to suspend litigation, and petitioner agrees to dismiss the action with prejudice within 10 days of the Court's issuance of its Order. The parties agree that the court may retain jurisdiction of this case, so that any disputes concerning compliance may be brought under this action until two years after court approval of this Settlement Agreement, and at that time, any additional action enforcing the terms of the Settlement Agreement must be brought as a new action.
- 13. If petitioner's counsel has reason to believe CDSS is not complying with the terms of this Settlement Agreement and Order, counsel shall inform CDSS's counsel, and the parties shall attempt to resolve the issue informally before pursuing a judicial remedy.
- 14. In any proceeding to enforce the obligations contained in this Agreement, the court shall be limited to ensuring that the relief requested is necessary to comply with 7 C.F.R. § 273.21(f)(1)(iv), MPP § 63-504.353(b)(1), 63-508.655 and 63-802.12, and Welfare and Institutions Code sections 10500, 10605, subdivision (a), and 11004. In the event that these statutes or regulations are modified or repealed, however, nothing in the Agreement should be construed to require CDSS to comply with obligations that no longer exist in the statutes or regulations cited, and the parties agree that this Agreement will not provide an independent basis to enforce any such obligations.
 - 15. The terms set forth here constitute the entire agreement between the parties in respect

| 1 | to this proceeding and are not subject to modification except by a writing signed by both | |
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| 2 | parties or the parties' counsel of record. | |
| 3 | 16. This Settlement Agreement does not represent an admission by either party of the | |
| 4 | liability or non-liability of CDSS as alleged in the Petition for Writ of Mandate. | |
| 5 | _ | |
| | 17. Prior to the execution of this Settlement Agreement, both parties apprised themselves | |
| 6 | of sufficient relevant data to make an informed decision to enter into this agreement. | |
| 7 | 18. The parties enter into this Settlement Agreement freely and voluntarily having | |
| 8 | consulted and been advised by counsel. Counsel of record for both parties have full authority to | |
| 9 | execute this Settlement Agreement on their behalf. This Agreement may be executed in one or | |
| 10 | more counterparts. | |
| 11 | IT IS SO STIPULATED | |
| 12 | Dated: September, 2011 | MORAYMA LOPEZ |
| 13 | | Petitioner |
| 14 | Dated: September, 2011 | ANTIONETTE DOZIER |
| 15 | | Western Center on Law and Poverty Attorney for Petitioner |
| 16 | | Morayma Lopez |
| 17 | Dated: September, 2011 | AMY P. LEE |
| 18 | | Bay Area Legal Aid Attorney for Petitioner |
| 19 | | Morayma Lopez |
| 20 | Dated: September 3, 2011 | Mulan Jula |
| | | ALI MANSFIELD Senior Assistant Chief Counsel |
| 21 | | California Department of Social Services |
| 22 | | Kamala D. Harris |
| 23 | | Attorney General of California SUSAN M. CARSON |
| 24 | · | Supervising Deputy Attorney General |
| 25 | Dated: September, 2011 | |
| 26 | | Beverley R. Meyers |
| 27 | | Deputy Attorney General Attorneys for Respondents |
| 28 | | |
| | 5 | |

ORDER

The terms of the above-stipulated Settlement Agreement are hereby ORDERED.

FRANK ROFSCH

D: OCT - 6 2011

DATED: 0CT - 6 2011

JUDGE OF THE SUPERIOR COURT

SF2010401124/20530809

EXHIBIT A: LOPEZ V. WAGNER ALL COUNTY LETTER:

The purpose of this letter is to provide clarification and procedures relating to Intentional Program Violations (IPVs) in the CalFresh program as required in the *Lopez v. Wagner* lawsuit. The Notice of Administrative Disqualification (DFA 377.7A) form has been modified, as discussed below, and CWDs must implement the revised form and the requirements described in this letter as soon as administratively possible, but no later than six months from issuance of this All County Letter (ACL).

NOTICE OF DISQUALIFICATION FORM:

Upon an administrative disqualification for an IPV, counties will continue to provide a notice of the disqualification period by way of form DFA 377.7A, which has been amended to provide additional information on how a former recipient may resume his or her benefits upon expiration of the IPV disqualification penalty. (MPP §§ 20-300.25 and 63-508.655.) In addition, the lawsuit required that CDSS create a new form for the IPV recipient to request restoration of benefits following an IPV. This form will be attached to the DFA 377.7A, and counties are required to include the form with the DFA 377.7A.

MONTHLY IPV REPORTS/REINSTATEMENT PROCEDURES:

The lawsuit requires counties to prepare a monthly report of IPV disqualification periods that end within the next calendar month, an example of which is attached as Addendum A to this letter. Each county must prepare the report 30 days prior to the calendar month for which the report will be utilized. Based on the report, the county shall take the following actions:

a) If the disqualified recipient is still a member of the CalFresh household with which he or she was previously receiving benefits, then the county will automatically add the recipient to the CalFresh household the month subsequent to the expiration of the disqualification period, subject to the continuing eligibility of the household. In the case of a missing verification, the county will notify the household and allow at least ten (10) days for the verification to be

returned. The individual will not be added back to the household if the requested verification is not received.

- b) If the disqualified recipient is now a member of a different CalFresh household, and this has been reported to the CWD, then the CWD will automatically add the recipient to the CalFresh household the month subsequent to the expiration of the disqualification period, subject to the continuing eligibility of the household. If the disqualified recipient is now a member of a different CalFresh household, and the change in household has not been reported to the CWD, then the recipient shall be added to the household subsequent to the end of the disqualification period if the county receives a request to add the person. This request may, but is not required to be, accomplished by the new form described above. The recipient can also make this request by calling or writing his/her county worker, indicating a change in household on the QR 7 Form, or by any other methods established by the county.
- c) If the former recipient does not reside in a CalFresh household, the former recipient must reapply for CalFresh.

When the former recipient is added to the household, the CWD shall also send the QR 377.4 notice, as is standard when there is a change in benefits. Note: All information included on the state developed forms is required to be included on forms generated by automated systems.

CAMERA-READY COPIES AND TRANSLATIONS

For camera-ready copies of the English language version of the DFA 377.7A form, contact (CDSS) Forms Management Unit at: fmudss@dss.ca.gov. If your office has internet access, you may obtain this form from the CDSS web page at:

http://www.cdss.ca.gov/cdssweb/PG19.htm

When all translations are completed per MPP Section 21-115.2, they will be posted on an ongoing basis on our website. Copies of the translated forms and publications can be obtained

at:

http://www.dss.cahwnet.gov/cdssweb/FormsandPu_274.htm

For questions on translated materials, please contact Language Services at (916) 651-8876.

If you have any questions regarding the content of this letter, please contact Mike Papin at (916) 654-1880, or email at mike.papin@dss.ca.gov.

Sincerely,

CHARR LEE METSKER Deputy Director Welfare to Work Division Attachments

DFA 377.7A Changes:

On the page titled "NOTICE OF ADMINISTRATIVE DISQUALIFICATION," after the section titled "DISQUALIFICATION PENALTY," insert:

END OF DISQUALIFICATION

- If you were disqualified for 12 or 24 months and still live in the same CalFresh household, you should begin to receive CalFresh automatically the month after the end date listed above. If that does not happen, you should call your worker or return the attached form.
- If you live in a new CalFresh household, you must request to be added to the household after the end date listed above.
- If you do not live in a household that receives CalFresh at the end of the disqualification period, you must reapply for CalFresh.
- You may return the form on the next page to request that your CalFresh be restored.
- If you were permanently disqualified from the CalFresh program, you cannot have your CalFresh restored.

New Post-IPV Restoration Form:

Insert on separate page, after the page titled "NOTICE OF ADMINISTRATIVE DISQUALIFICATION":

*Note: would need to be "turned off" or completed as not applicable in the case of a permanent disqualification.

REQUEST FOR RESTORATION OF CALFRESH AFTER ADMINISTRATIVE DISQUALIFICATION

| Case Name: _ | Generated? |
|--------------------------------|--|
| Case Number: | Generated? |
| I was disqualifie | ed from receiving CalFresh from <u>Generated?</u> to <u>Generated?</u> . |
| | same CalFresh household where I previously received benefits and they did not end date listed above. |
| I live in a ne household. The | ew household that receives CalFresh. I request to be added to that CalFresh household's information is as follows: |
| Case Name: _ | |
| Case Number: _ | |
| Address: _ | |
| _ | |
| My new hou following addres | asehold does not receive CalFresh. Please send me an application at the ss: |
| — Deliver this form Generated? | n to your welfare office, or mail it to the following address: |
| Generated? | |
| | |
| Generated? | |